106TH CONGRESS 2D SESSION

## S. 2800

To require the Administrator of the Environmental Protection Agency to establish an integrated environmental reporting system.

## IN THE SENATE OF THE UNITED STATES

June 27, 2000

Mr. Lautenberg (for himself and Mr. Crapo) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

## A BILL

To require the Administrator of the Environmental Protection Agency to establish an integrated environmental reporting system.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Streamlined Environ-
- 5 mental Reporting and Pollution Prevention Act of 2000".
- 6 SEC. 2. DEFINITIONS.
- 7 In this Act:

1	(1) Administrator.—The term "Adminis-
2	trator" means the Administrator of the Environ-
3	mental Protection Agency.
4	(2) Integrated reporting system.—The
5	term "integrated reporting system" means the inte-
6	grated environmental reporting system established
7	under section 3.
8	(3) Person.—The term "person" means an in-
9	dividual, trust, firm, joint stock company, corpora-
10	tion, partnership, or association, or a facility owned
11	or operated by the Federal Government or by a
12	State, tribal government, municipality, commission,
13	or political subdivision of a State.
14	(4) Reporting requirement.—
15	(A) IN GENERAL.—The term "reporting
16	requirement" means—
17	(i) a routine, periodic, environmental
18	reporting requirement; and
19	(ii) any other reporting requirement
20	that the Administrator may by regulation
21	include within the meaning of the term.
22	(B) Exclusions.—The term "reporting
23	requirement" does not include—
24	(i) the reporting of information relat-
25	ing to an emergency, except for informa-

1	tion submitted as part of a routine periodic
2	environmental report, and except for the
3	purpose specified in subparagraph (C); or
4	(ii) the reporting of information to the
5	Administrator relating only to business
6	transactions (and not to environmental or
7	regulatory matters) between the Adminis-
8	trator and a person, including information
9	provided—
10	(I) in the course of fulfilling a
11	contractual obligation between the Ad-
12	ministrator and the reporting person;
13	or
14	(II) in the filing of financial
15	claims against the Administrator.
16	(C) CERTAIN DATA STANDARDS FOR RE-
17	PORTING OF INFORMATION RELATING TO AN
18	EMERGENCY.—The Administrator shall imple-
19	ment data standards under section $3(b)(5)(A)$
20	for the reporting of information relating to
21	emergencies.
22	SEC. 3. INTEGRATED REPORTING SYSTEM.
23	(a) IN GENERAL.—Not later than 4 years after the
24	date of enactment of this Act, the Administrator shall in-
25	tegrate and streamline the reporting requirements estab-

1	lished under laws administered by the Administrator for
2	each person subject to those reporting requirements—
3	(1) in accordance with subsection (b);
4	(2) to the extent not explicitly prohibited by Act
5	of Congress; and
6	(3) to the extent consistent with the preserva-
7	tion of the integrity, reliability, and security of the
8	data reported.
9	(b) Components of Reporting System.—In es-
10	tablishing the integrated reporting system, to ensure con-
11	sistency and facilitate use of the system, the Adminis-
12	trator shall—
13	(1) allow each person required to submit infor-
14	mation to the Administrator under reporting re-
15	quirements administered by the Administrator to re-
16	port the information to 1 point of contact—
17	(A) using a single electronic system or
18	paper form; and
19	(B) in the case of an annual reporting re-
20	quirement, at 1 time during the year;
21	(2)(A) allow each State, tribal, or local agency
22	that has been authorized or delegated authority to
23	implement a law administered by the Administrator
24	to report information regarding any person subject
25	to the law, as required under the law (including a

1	regulation), agreement, or other instrument, author-
2	izing or delegating the authority, to report to 1 point
3	of contact—
4	(i) using a single electronic system; and
5	(ii) in the case of an annual reporting re-
6	quirement, at 1 time during each year; and
7	(B) provide each State, tribal, or local agency
8	that reports through the integrated reporting system
9	full access to the data reported to the Administrator
10	through the system;
11	(3) provide a reporting person, upon request,
12	full access to information reported by the person to
13	the Administrator, or to any State, tribal, or local
14	agency that was subsequently reported to the Ad-
15	ministrator, in a variety of formats that includes a
16	format that the person may modify by incorporating
17	information applicable to the current reporting pe-
18	riod and then submit to the Administrator to comply
19	with a current reporting requirement;
20	(4)(A) consult with heads of other Federal
21	agencies to identify environmental or occupational
22	safety or health reporting requirements that are not
23	administered by the Administrator; and

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1	(B) as part of the electronic version of the inte-
2	grated reporting system, post information that pro-
3	vides direction to the reporting person in—
4	(i) identifying requirements identified
5	under subparagraph (A) to which the person
6	may be subject; and
7	(ii) locating sources of information on
8	those requirements;
9	(5) in consultation with a committee of rep-
10	resentatives of State and tribal governments, report-
11	ing persons, environmental groups, information tech-
12	nology experts, and other interested parties (which,
13	at the discretion of the Administrator, may occur
14	through a negotiated rulemaking under subchapter
15	IV of chapter 5 of title 5, United States Code), im-
16	plement, and update as necessary, in each national
17	information system of the Environmental Protection
18	Agency that contains data reported under the re-
19	porting system established under this Act, data
20	standards for—
21	(A) the facility site (including a facility
22	registry identifier), geographic coordinates,

mailing address, affiliation, organization, envi-

ronmental interest, industrial classification, and

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1	individuals that have management responsibility
2	for environmental matters at the facility site;
3	(B) units of measure;
4	(C) chemical, pollutant, waste, and biologi-
5	cal identification; and
6	(D) other items that the Administrator
7	considers to be appropriate;
8	(6) in consultation with the committee referred
9	to in paragraph (5), implement, and update as nec-
10	essary, a nomenclature throughout the integrated re-
11	porting system that uses terms that the Adminis-
12	trator believes are understandable to reporting per-
13	sons that do not have environmental expertise;
14	(7) consolidate reporting of data that, but for
15	consolidation under this paragraph, would be re-
16	quired to be reported to the integrated reporting sys-
17	tem at more than 1 point in the same data submis-
18	sion;
19	(8) provide for applicable data formats and sub-
20	mission protocols, including procedures for legally
21	enforceable electronic signature in accordance with
22	the Government Paperwork Elimination Act (44
23	U.S.C. 3504 note) that, as determined by the
24	Administrator—

1	(A) conform, to the maximum extent prac-
2	ticable, with public-domain standards for elec-
3	tronic commerce;
4	(B) are accessible to a substantial majority
5	of reporting persons; and
6	(C) provide for the integrity and reliability
7	of the data reported sufficient to satisfy the
8	legal requirement of proof beyond a reasonable
9	doubt;
10	(9) establish a National Environmental Data
11	Model that describes the major data types, signifi-
12	cant attributes, and interrelationships common to
13	activities carried out by the Administrator and by
14	State, tribal, and local agencies (including permit-
15	ting, compliance, enforcement, budgeting, perform-
16	ance tracking, and collection and analysis of environ-
17	mental samples and results), which the Adminis-
18	trator shall—
19	(A) use as the framework for databases on
20	which the data reported to the Administrator
21	through the integrated system shall be kept;
22	and
23	(B) allow other Federal agencies and
24	State, tribal, and local governments to use;

- (10) establish an electronic commerce service center, accessible through the point of contact established under paragraph (1), to provide technical assistance, as necessary and feasible, to each person that elects to submit applicable electronic reports;
  - (11) provide each reporting person access, through the point of contact established under paragraph (1), to scientifically sound, publicly available information on pollution prevention technologies and practices;
  - (12) at the discretion of the Administrator, develop, within the reporting system, different methods by which the reporting person may electronically provide the required information, in order to facilitate use of the system by different sectors, sizes, and categories of reporting persons;
  - (13) provide protection of confidential business information or records as defined under section 552a of title 5, United States Code, so that each reported item of data receives protection equivalent to the protection that item of data would receive if the item were reported to the Administrator through means other than the integrated reporting system;
  - (14) develop (or cause to be developed), and make available free of charge through the Internet,

software for use by the reporting person that, to the maximum extent practicable, assists the person in assembling necessary data, reporting information, and receiving information on pollution prevention technologies and practices as described in paragraph

7 (15) provide a mechanism by which a reporting 8 person may, at the option of the reporting person, 9 electronically transfer information from the data sys-10 tem of the reporting person to the integrated report-11 ing system through the use, in the integrated report-

- 13 (A) open data formats (such as the ASCII 14 format); and
  - (B) a standard that enables the definition, transmission, validation, and interpretation of data by software applications and by organizations through use of the Internet (such as the XML standard).
- 20 (c) Scope of Data Standards and Nomen-21 Clature.—The data standards and nomenclature imple-22 mented and updated under paragraphs (5) and (6) of sub-23 section (b) shall not affect any regulatory standard or defi-24 nition in effect on the date of enactment of this Act, except

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(9); and

ing system, of—

- 1 to the extent that the Administrator amends, by regula-
- 2 tion, the standard or definition.
- 3 (d) Use of Reporting System.—Nothing in this
- 4 Act requires that any person use the integrated reporting
- 5 system instead of an individual reporting system.

## 6 SEC. 4. INTERAGENCY COORDINATION.

- 7 (a) In General.—At the request of any Federal,
- 8 State, tribal, or local agency, the Administrator shall co-
- 9 ordinate the integration of reporting required under sec-
- 10 tion 3 with similar efforts by the agency that, as deter-
- 11 mined by the Administrator, are consistent with this Act.
- 12 (b) Integrated Reporting Across Jurisdic-
- 13 Tions.—Under subsection (a), the Administrator may de-
- 14 velop a procedure under which a person that is required
- 15 to report information under 1 or more laws administered
- 16 by the Administrator and 1 or more laws administered by
- 17 a State, tribal, or local agency may report all required
- 18 information—
- 19 (1) through 1 point of contact using a single
- 20 electronic system or paper form; and
- 21 (2) in the case of an annual reporting require-
- 22 ment, at 1 time each year.
- 23 (c) Common Data Format Across Jurisdic-
- 24 Tions.—To facilitate reporting by persons with facilities
- 25 in more than 1 State, tribal, or local jurisdiction, the Ad-

- 1 ministrator shall encourage the use of a common data for-
- 2 mat by any State, tribal, or local agency coordinating with
- 3 the Administrator under subsection (a).
- 4 (d) Provision of Information.—At the request of
- 5 the Administrator, the head of a Federal department or
- 6 agency shall provide to the Administrator information on
- 7 reporting requirements established under a law adminis-
- 8 tered by the agency.
- 9 (e) Selective Use of Integrated Reporting
- 10 System.—The Administrator may design the integrated
- 11 system to allow a reporting person to use the integrated
- 12 reporting system for some purposes and not for others.
- 13 SEC. 5. REGULATIONS.
- 14 The Administrator may promulgate such regulations
- 15 as are necessary to carry out this Act.
- 16 SEC. 6. REPORTS.
- 17 Not later than 2 years after the date of enactment
- 18 of this Act, if the Administrator determines that 1 or more
- 19 provisions of law explicitly prohibit or hinder the integra-
- 20 tion of reporting and other actions required under this
- 21 Act, the Administrator shall submit to Congress a report
- 22 identifying those provisions.
- 23 SEC. 7. SAVINGS CLAUSE.
- 24 (a) In General.—Nothing in this Act limits, modi-
- 25 fies, affects, amends, or otherwise changes, directly or in-

- 1 directly, any provision of Federal or State law or the obli-
- 2 gation of any person to comply with any provision of law.
- 3 (b) Effect.—Neither this Act nor the integrated re-
- 4 porting system shall alter or affect the obligation of a re-
- 5 porting person to provide the information required under
- 6 any reporting requirement.
- 7 (c) REPORTING.—Nothing in this Act authorizes the
- 8 Administrator to require the reporting of information that
- 9 is in addition to, or prohibit the reporting of, information
- 10 that is reported as of the day before the date of enactment
- 11 of this Act.

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